



# Nuclear Detonation Response Training

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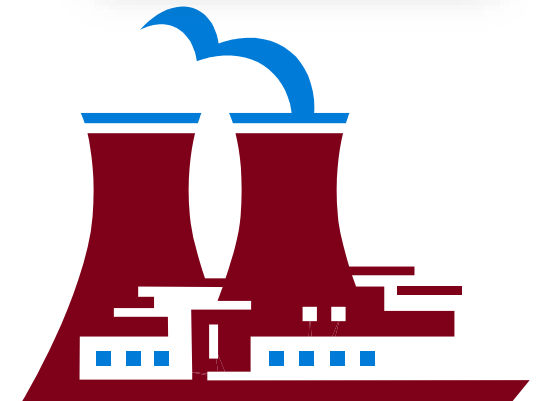
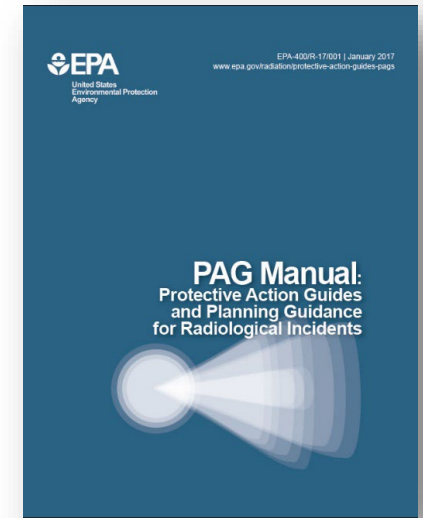
Comparison of Response Strategies for Rad/Nuc Incidents  
July 2025

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Global Security

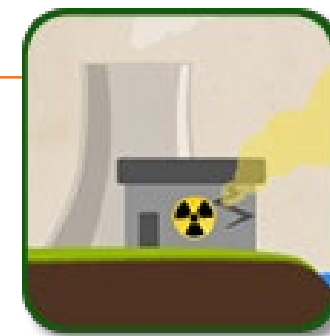
Prepared by LLNL under Contract DE-AC52-07NA27344.

# Public Protective Action Guidance (PAG) Developed Primarily Based on NPP Response

- Based on the Concept of Actions taken to AVOID a potential future exposure
- The Technical Basis of Protective Action Guides are:
  1. Prevent acute effects.
  2. Balance protection with other important factors and ensure that actions result in more benefit than harm.
  3. Reduce risk of chronic effects.

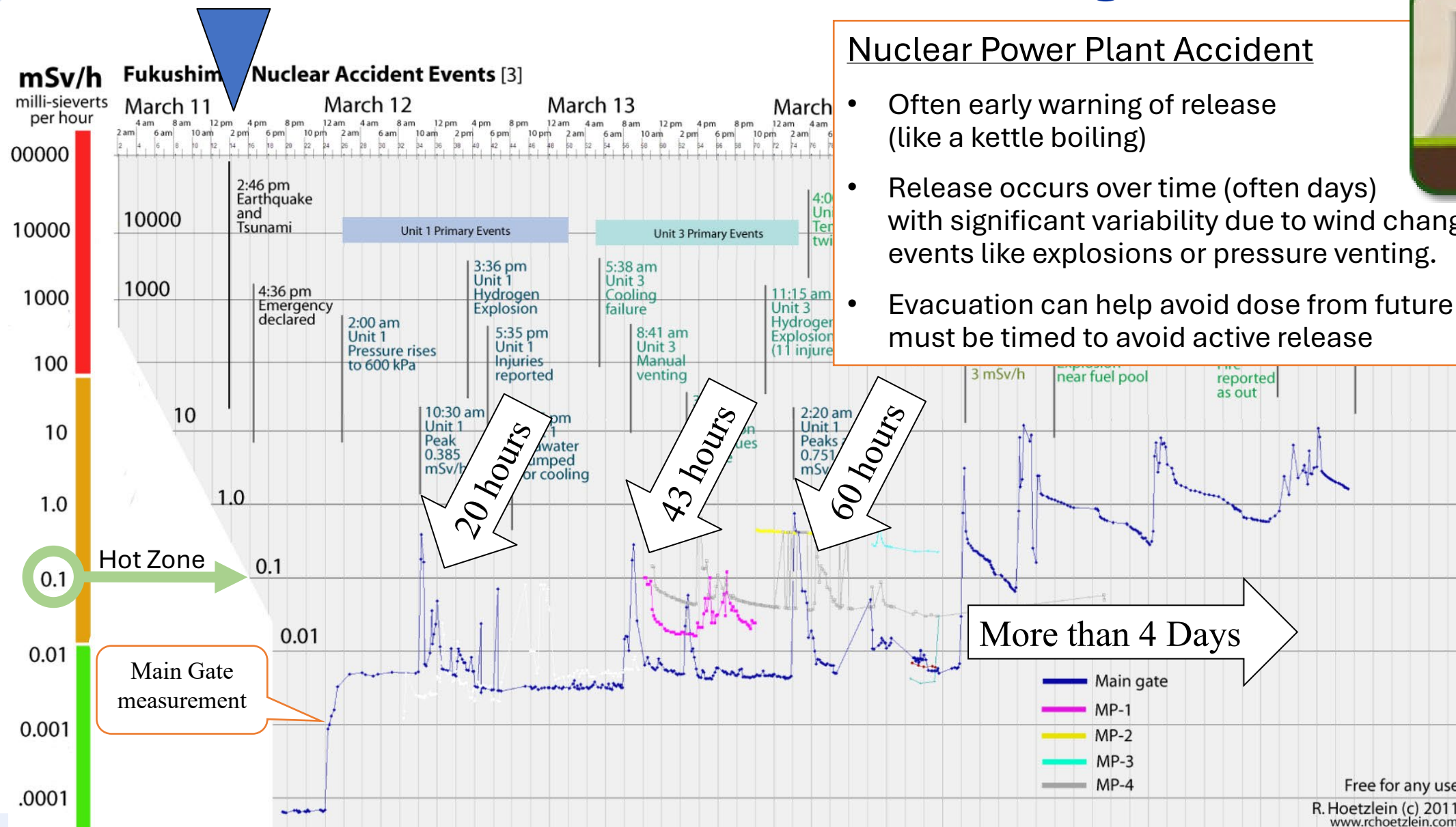


# Nuclear Power Plant Accident Planning



## Nuclear Power Plant Accident

- Often early warning of release (like a kettle boiling)
- Release occurs over time (often days) with significant variability due to wind changes and events like explosions or pressure venting.
- Evacuation can help avoid dose from future releases, but must be timed to avoid active release



# Evacuation Risks

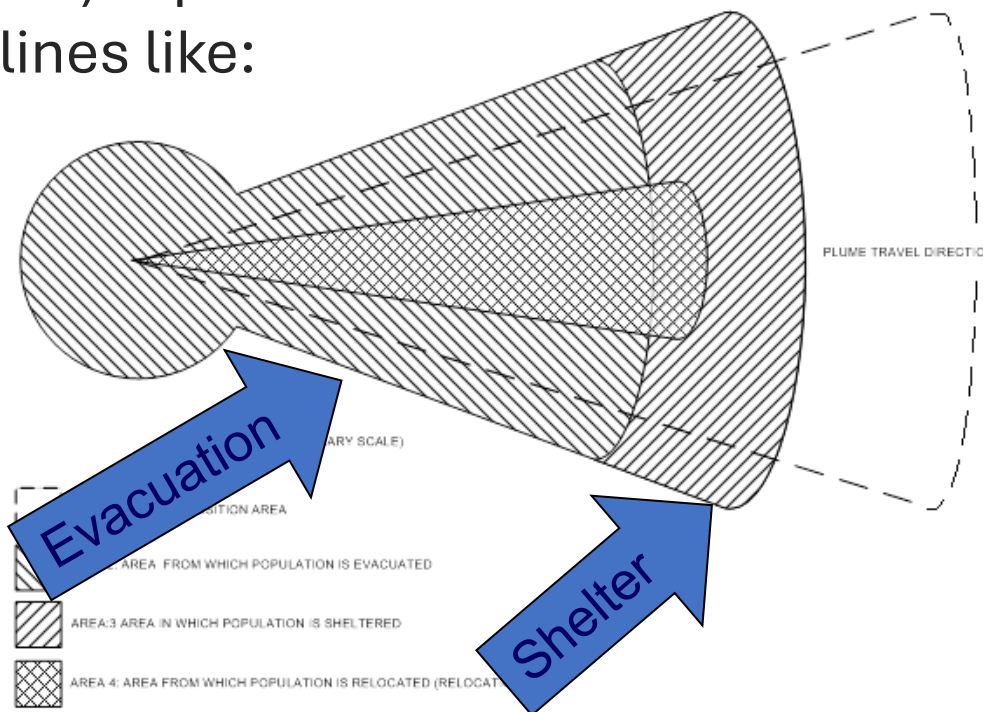


- Evacuation, especially immediate, no notice evacuation, carries significant risks to public safety.
  - Traffic accidents
  - Inclement weather and exposure
  - Displaced population living conditions and mental health
- Vulnerable populations, such as elderly and hospital patients, are especially at risk
- These risks often far outweigh any radiation risk from low dose exposures.



# Both shelter and evacuation are possible public protective actions

- Shelter is often preferred at low (potential) exposures because of the risks of evacuation. This has led general guidelines like:
  - shelter to avoid  $> 1$  rem, &
  - evacuate to avoid  $> 5$  rem.
- This has led to the **MISTAKEN** impression that dose mandates which action should be taken.
- Rather it is whichever action (or combination of actions) results in the lowest exposure for the majority of the population and considers non-radiological risks.



# Characteristics of Different Radiological / Nuclear Events

## Dirty Bomb Event

- May be No Notice
- All material released early
- 10 mSv (1 rem) area might be “a few blocks”
- Hazard comes from both breathing contaminants and direct radiation shine



## Nuclear Power Plant Incident

- Often early warning of release (like a kettle boiling)
- Release occurs over time (like a smoke stack, often in “puffs”)
- Evacuation effective at reducing future exposures to releases, but must be timed to avoid “puff” release



## Nuclear Detonation

- May be No Notice
- All material released at once
- 10 mSv (1 rem) area can be 100 miles (10kT)
- Hazard is “direct shine” from fallout
- Highest hazard early (more than half the energy released in the 1<sup>st</sup> hour)



## Transportation or Orphan Source

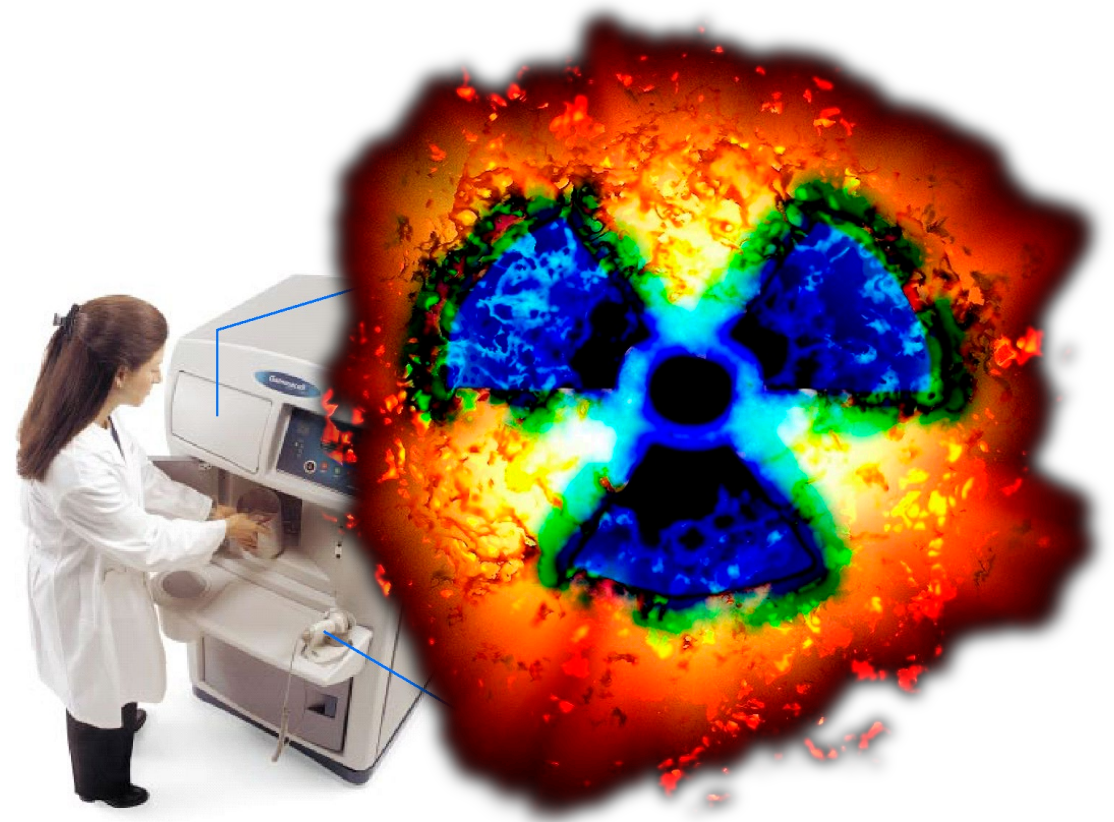
- Generally no notice or discovered after the exposure occurs
- Scene control (immediate area) often sufficient for public safety
- Generally localized, though a few cases of more widespread effected when source is breached.



# Example RDD



- Dirty Bomb Configuration
  - 5,000Ci Cs-137
  - 5Lb Explosive (~ 10 sticks of dynamite)
  - Weather from noon on February 14, 2009
- DC urban area provided for scale



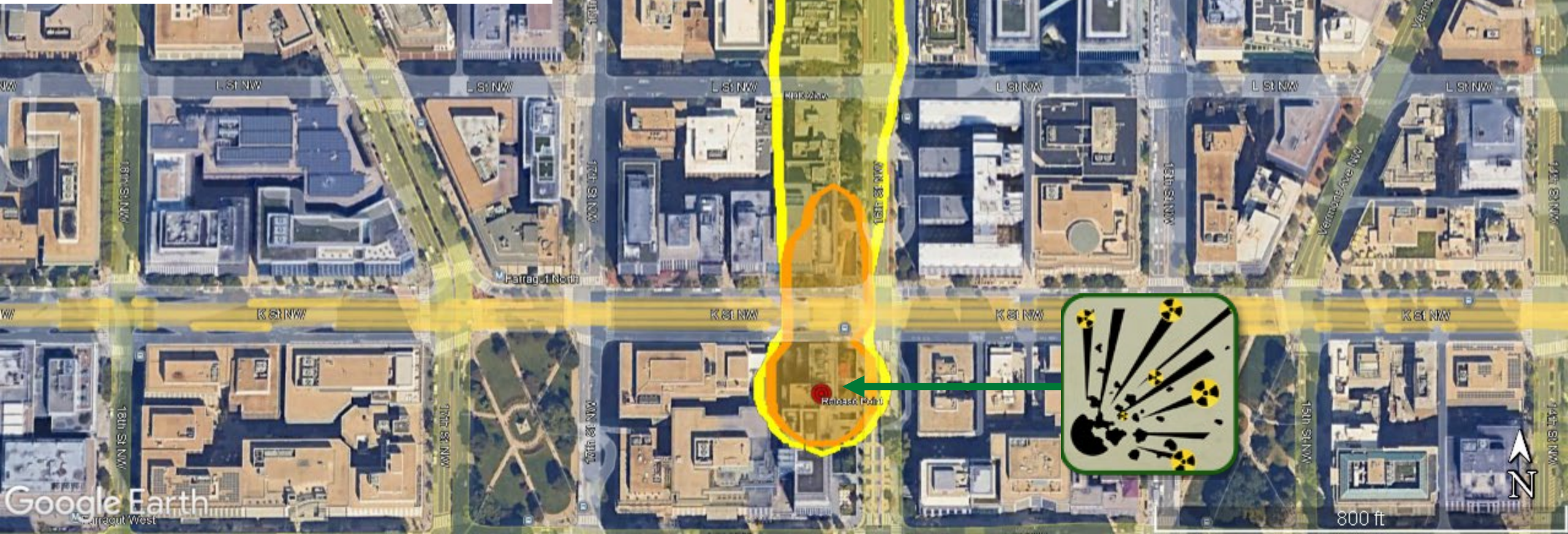


## Early Phase TED (0-96 hrs)

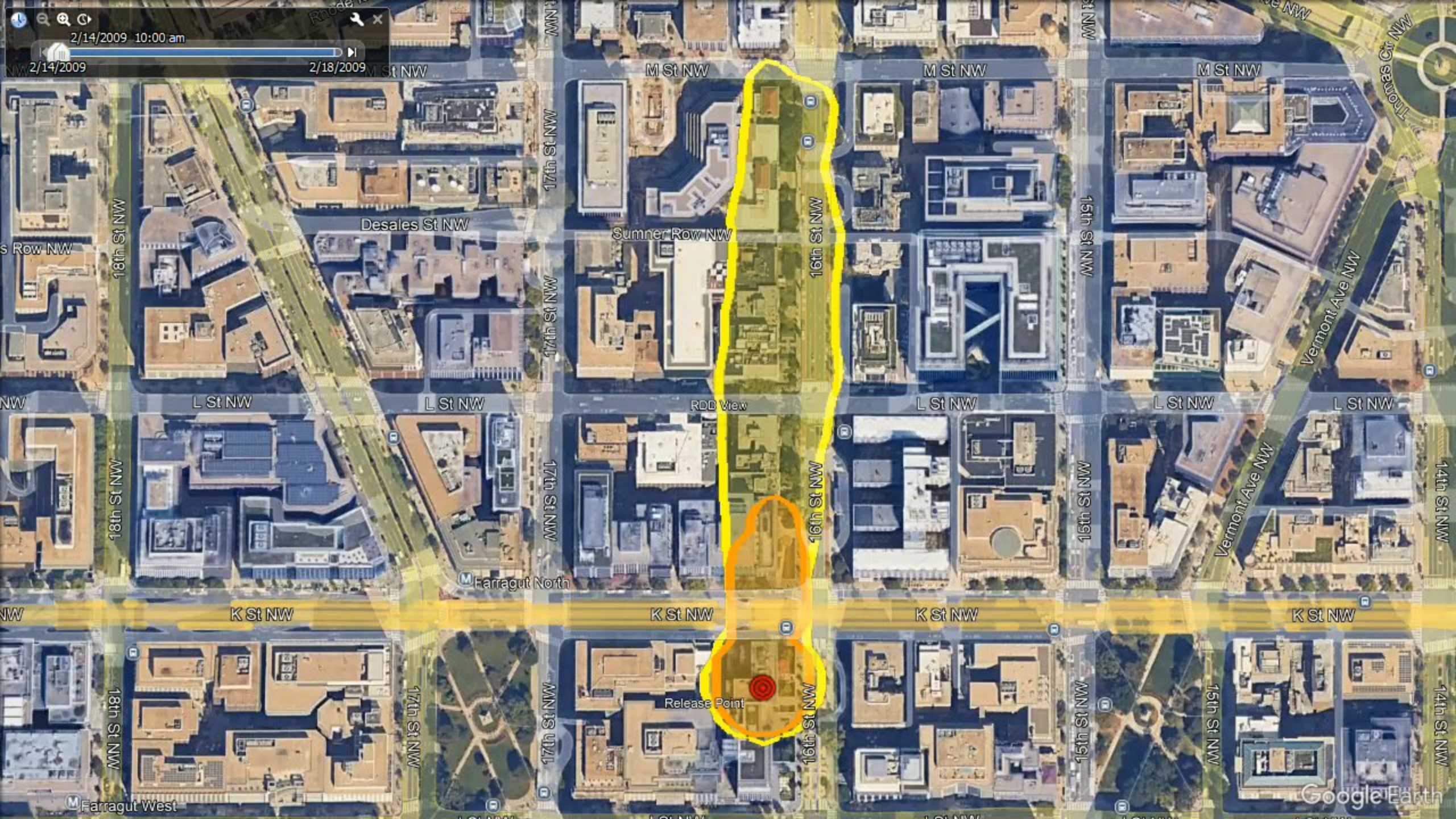
### Early Phase Dose

Description	Level (rem)	Extent	Area	Population
Exceeds 5 rem total effective dose.	>5	123m	6,000m <sup>2</sup>	340
Exceeds 1 rem total effective dose.	>1	400m	26,499m <sup>2</sup>	1,510

**Note:** Areas and counts in the table are cumulative. Population Source = LandScan2010.







2/14/2009 10:00 am

2/14/2009

2/18/2009

Release Point

Google Earth

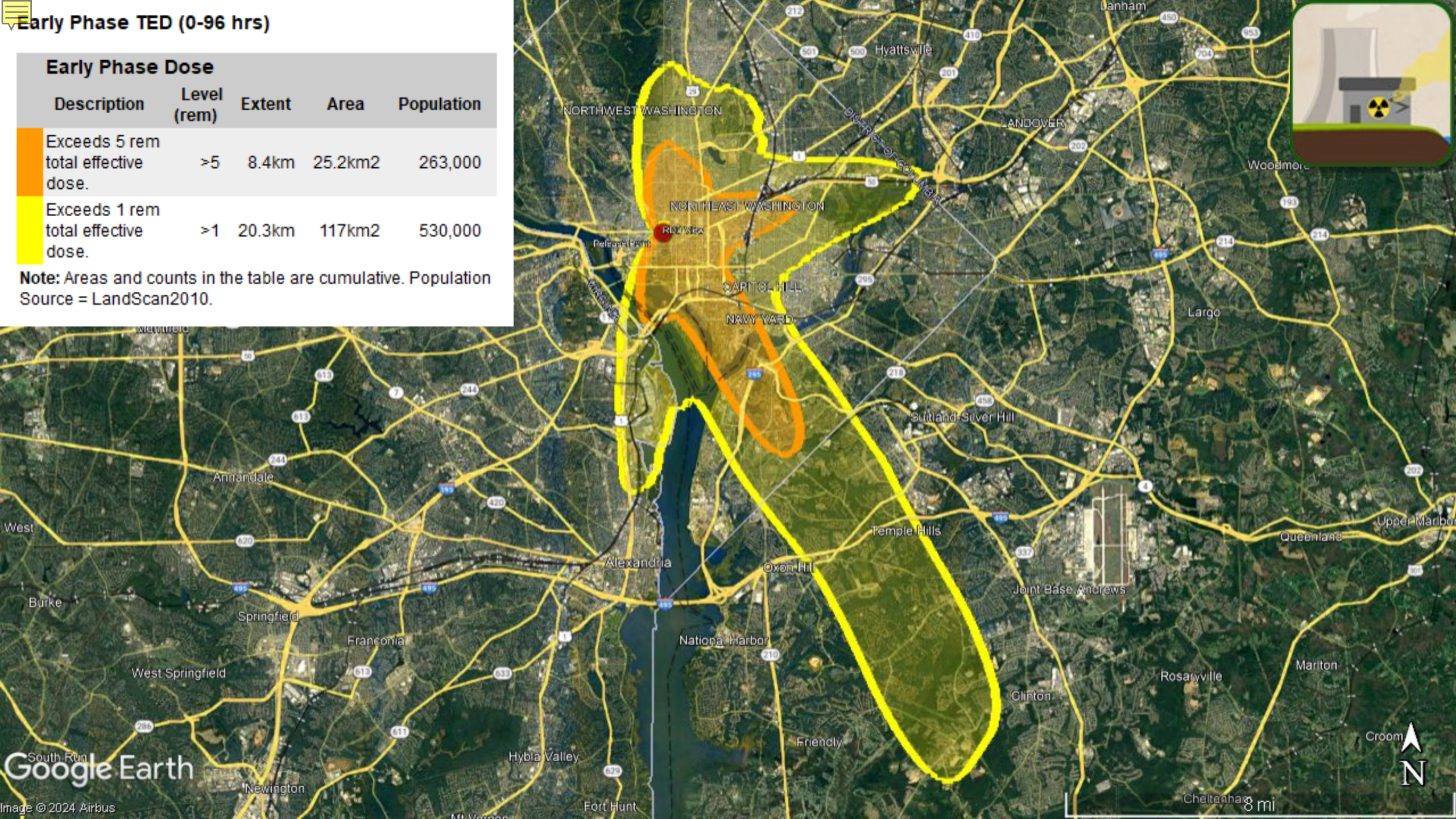


## Early Phase TED (0-96 hrs)

### Early Phase Dose

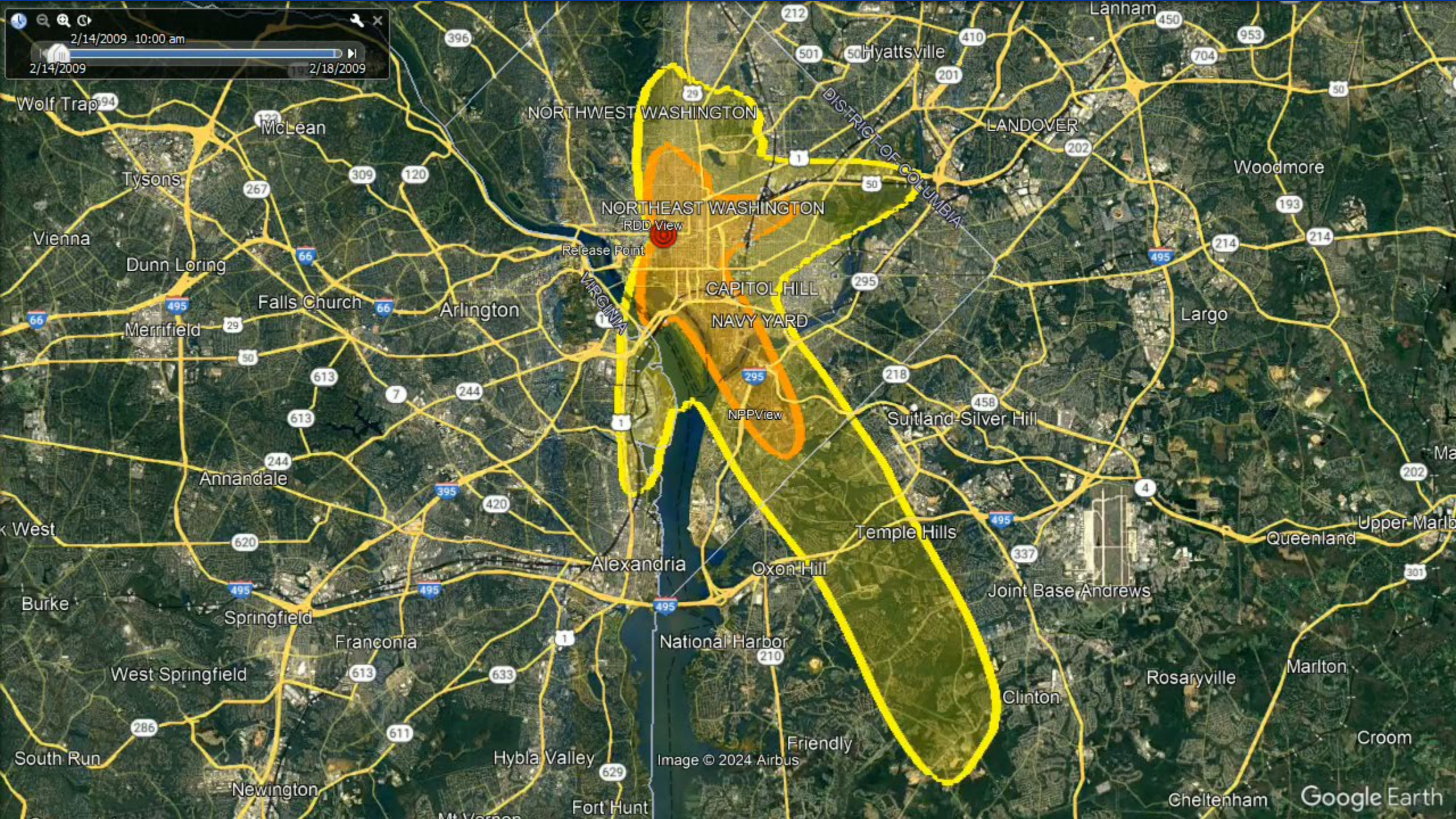
Description	Level (rem)	Extent	Area	Population
Exceeds 5 rem total effective dose.	>5	8.4km	25.2km <sup>2</sup>	263,000
Exceeds 1 rem total effective dose.	>1	20.3km	117km <sup>2</sup>	530,000

**Note:** Areas and counts in the table are cumulative. Population Source = LandScan2010.





2/14/2009 10:00 am  
2/14/2009 2/18/2009

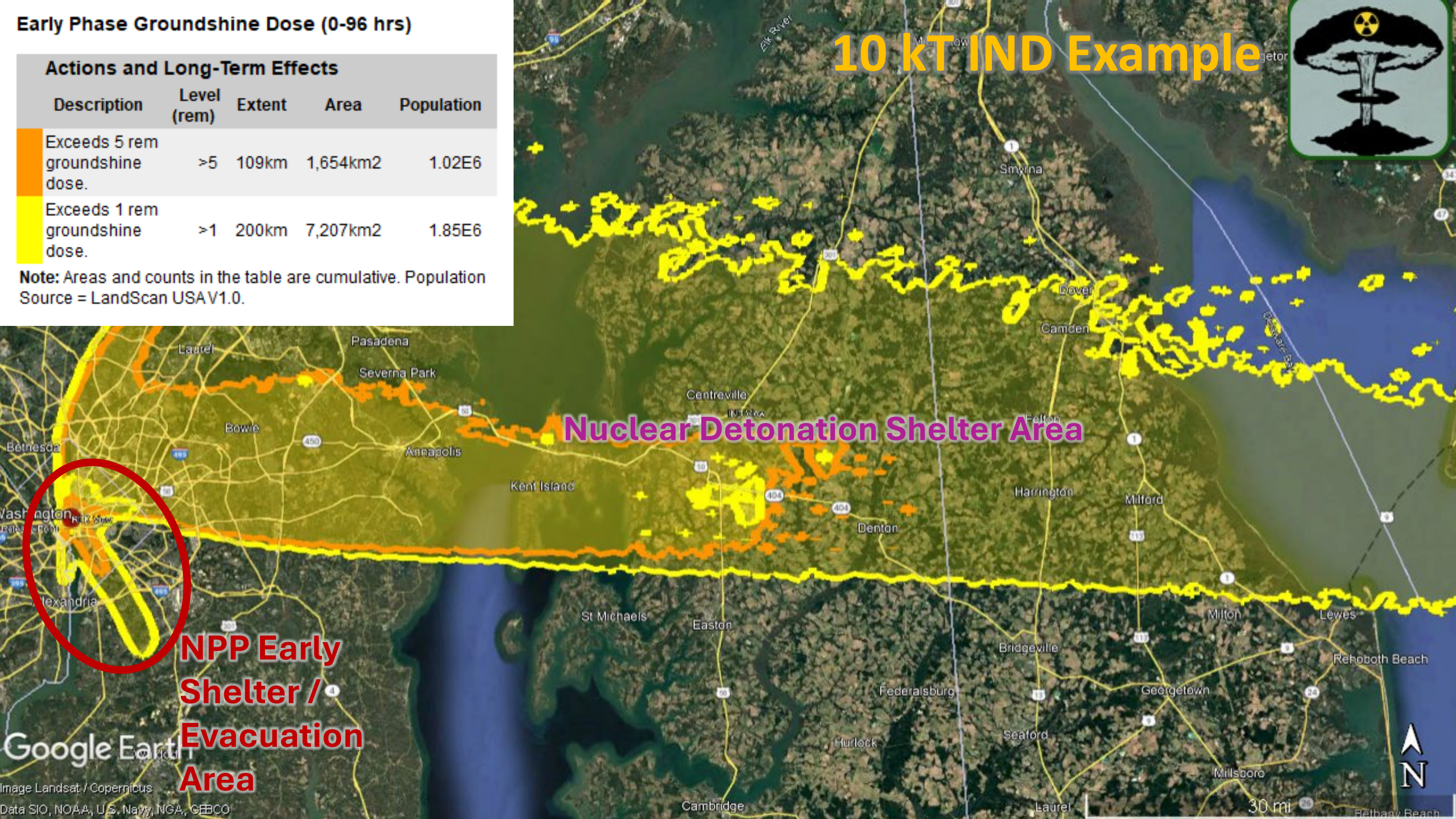




Early Phase Groundshine Dose (0-96 hrs)

Actions and Long-Term Effects				
Description	Level (rem)	Extent	Area	Population
Exceeds 5 rem groundshine dose.	>5	109km	1,654km2	1.02E6
Exceeds 1 rem groundshine dose.	>1	200km	7,207km2	1.85E6

**Note:** Areas and counts in the table are cumulative. Population Source = LandScan USA V1.0.



**NPP Early  
Shelter /  
Evacuation  
Area**

**Nuclear Detonation Shelter Area**

**10 kT IND Example**



Google Earth

Image Landsat / Copernicus  
Data SIO, NOAA, U.S. Navy, NGA, GEBCO

30 mi



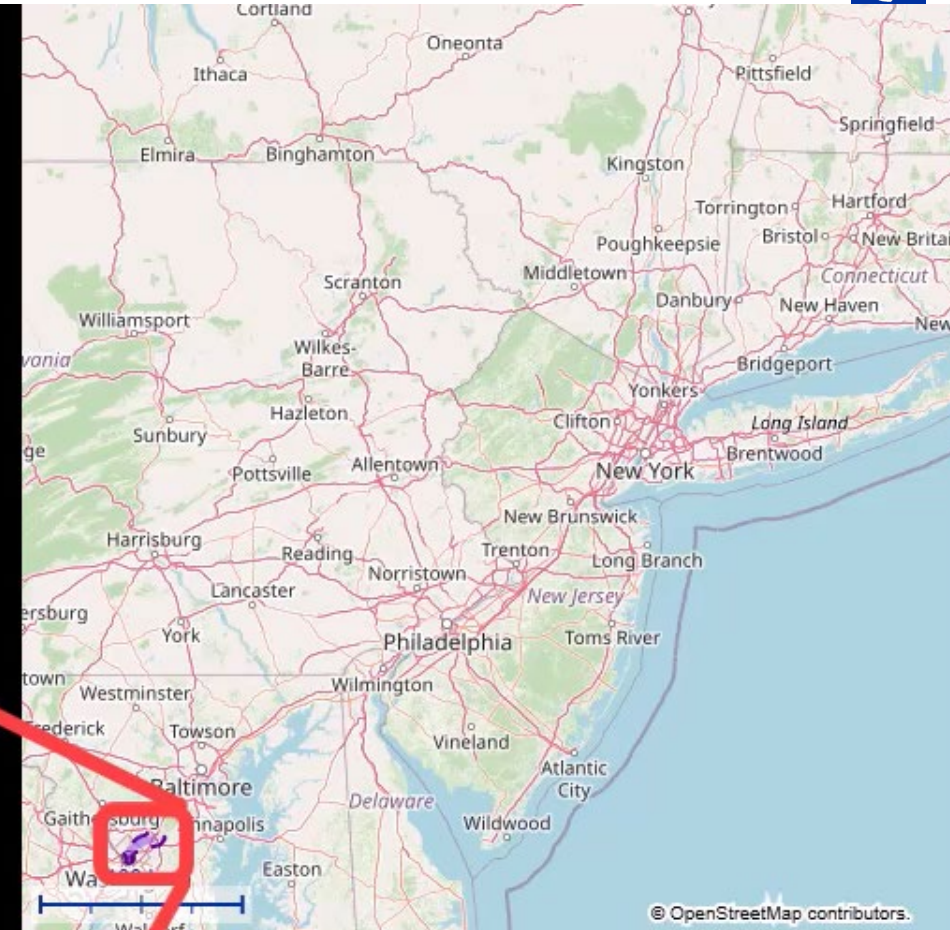
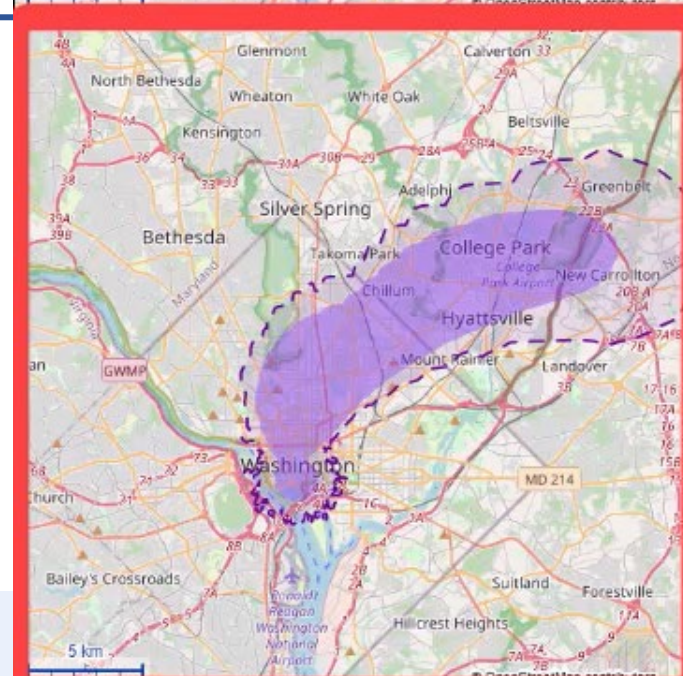
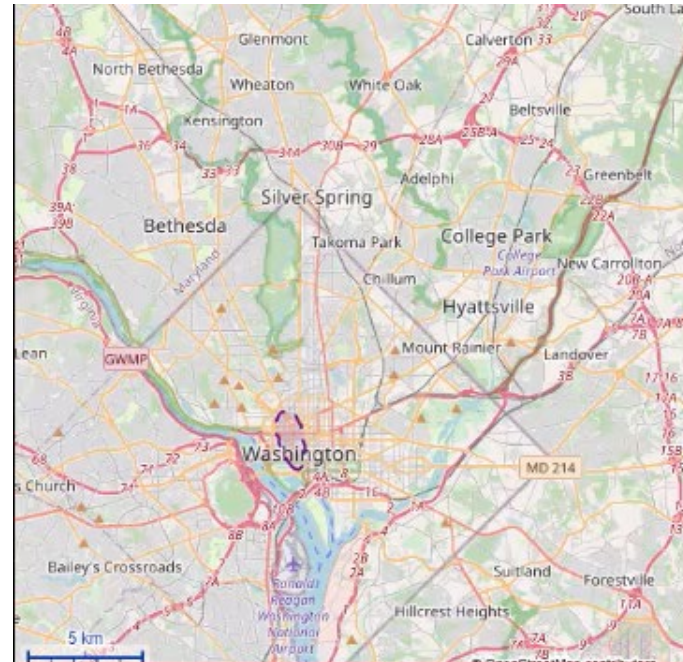


# Timing Comparison:

## NPP Release (Fukushima Incident Source Term)



## 10 kt Nuclear Detonation



**Dose Rate at 15 min**

# Updating the PAG Language...

## EPA 400 (1992) Early Phase Protective Action Guides for Evacuation and Sheltering of Members of the Public

Protective Action	PAG Projected Dose Averted	Comments
Evacuation (or sheltering)	1 – 5 rem (10 to 50 mSv)	Evacuation (or, for some situations, sheltering) should normally be initiated at one rem.

Sheltering may be the preferred protective action when it will provide protection equal to or greater than evacuation, based on consideration of factors such as source term characteristics, and temporal or other site-specific conditions.

## EPA (2017) PAG Manual: Protective Action Guides and Planning Guidance for Radiological Incidents.

Phase	Protective Action Recommendation	Protective Action Guide or Planning Guide
Early	Sheltering-in-place or evacuation of the public <sup>(a)</sup>	1 to 5 rem (10 to 50 mSv) projected dose over four days <sup>(b)</sup>

(a) Should begin at 1 rem (10 mSv) if advantageous except when practical or safety considerations warrant using 5 rem (50 mSv); take whichever action (or combination of actions) that results in the lowest exposure for the majority of the population. Sheltering may begin at lower levels if advantageous.

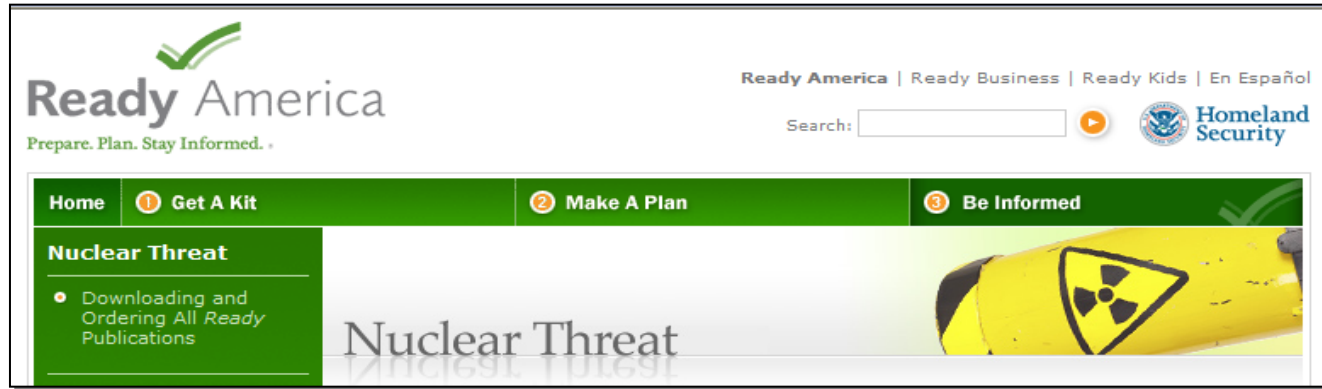
(b) Projected dose is the sum of the effective dose from external radiation exposure (e.g., groundshine and plume submersion) and the committed effective dose from inhaled radioactive material.



# Fallout Example (NCR)



# 2008: Lack of Scientific Consensus on Appropriate Actions

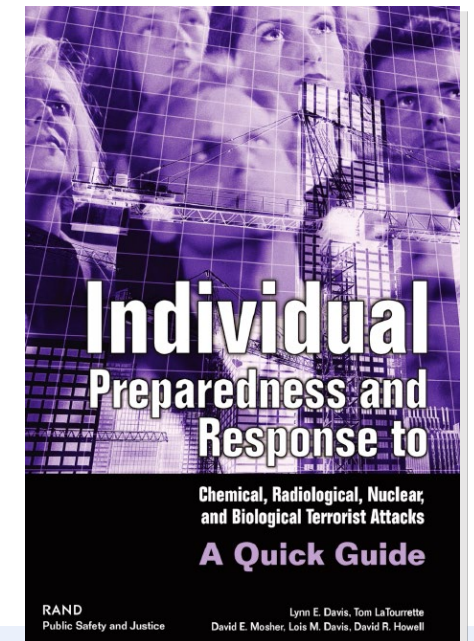


“Take cover immediately, as far below ground as possible...”


~ Ready.gov (DHS)<sup>1</sup>

“Avoid radioactive fallout: evacuate the fallout zone quickly...”

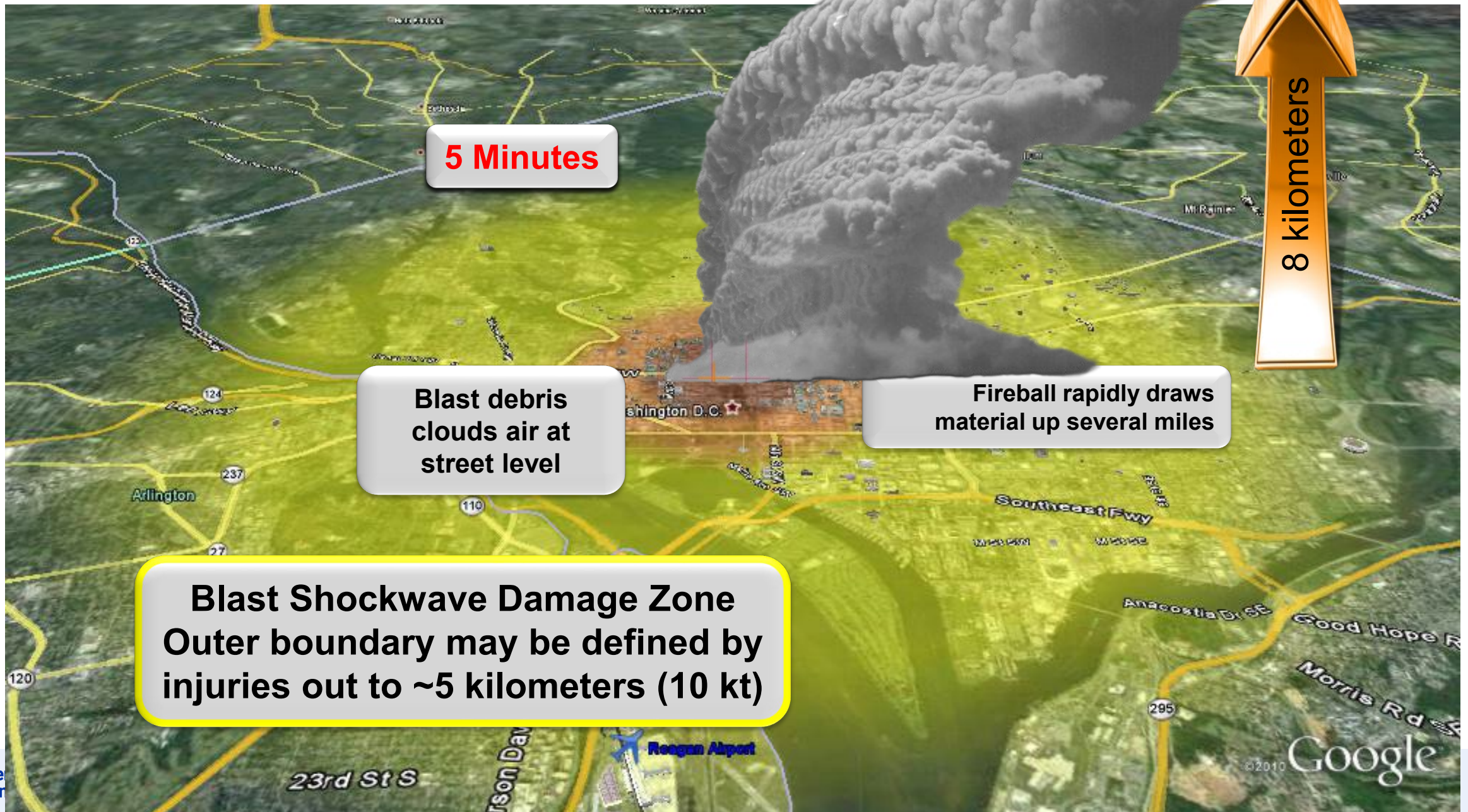
~RAND<sup>2</sup>



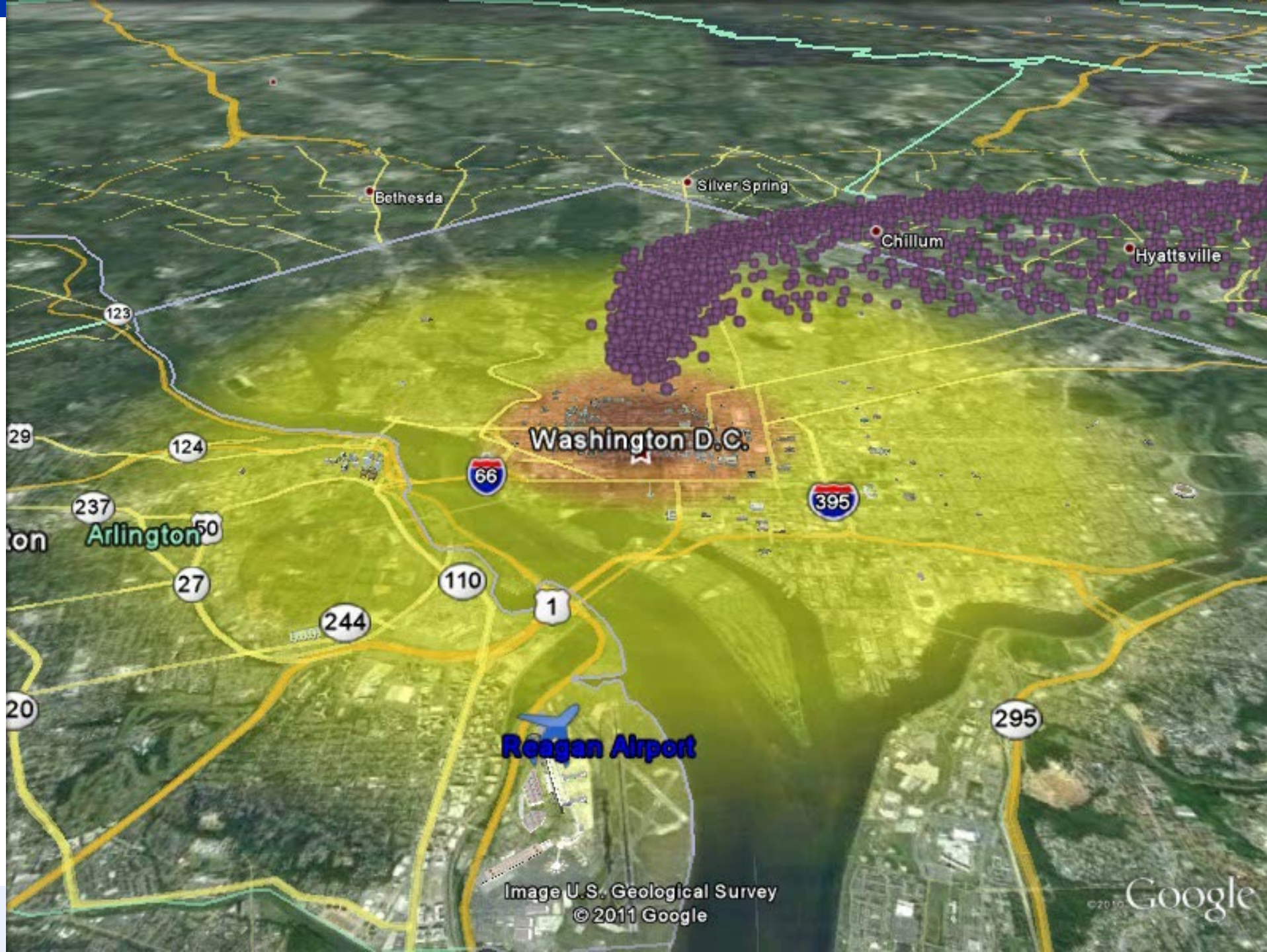


- 
- State and Local Communities:
    - Few communities had plans for response to a nuclear detonation,
    - There was a general lack of understanding of the response needs, and
    - Uncertainty of the Federal, State, and Local roles and responsibilities
  
  - Decisions made in the first few hours:
    - Have the greatest public health and medical impact and
    - Are not likely to be technically informed  
(correct actions can be counter-intuitive)

# 10kt Ground Level Detonation Exam







Reagan Airport

Image U.S. Geological Survey  
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A satellite map of the Washington D.C. and Baltimore area. A pink shaded region covers the area from Washington D.C. eastward to the Chesapeake Bay, including parts of Maryland and Delaware. Major cities like Washington D.C., Baltimore, and Annapolis are labeled. A speech bubble points to the Baltimore area.

**~ 2 hours Cloud  
over BWI**

**~ 1 hour Cloud  
Reaches Atlantic**

Google

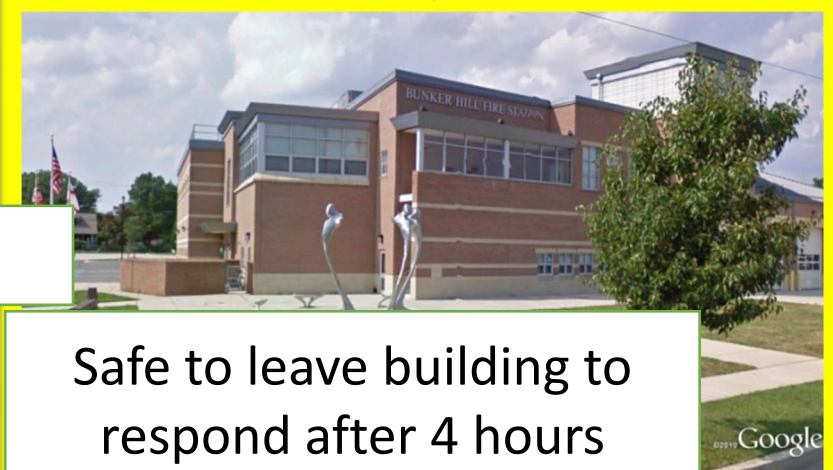
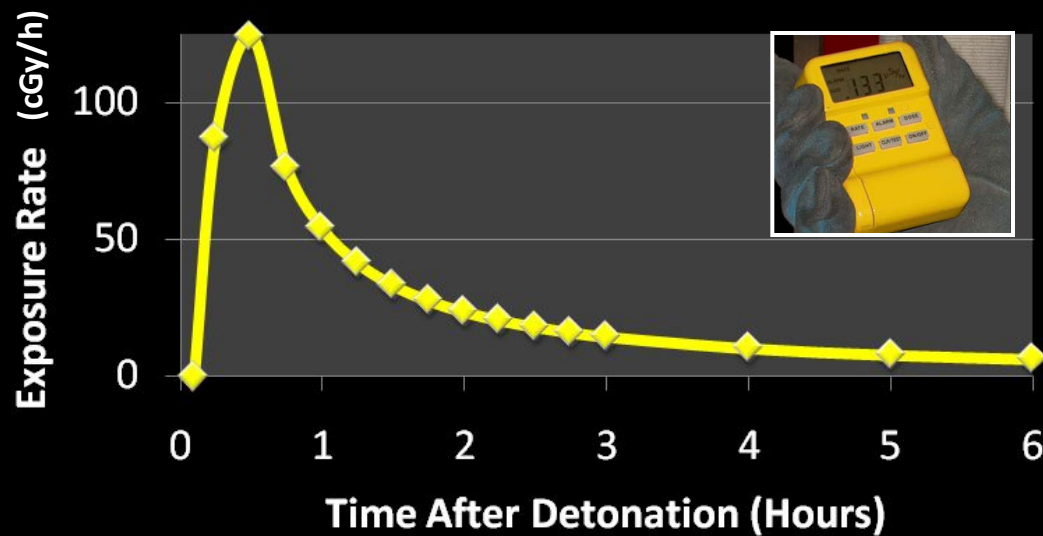
Image © U.S. Geological Survey  
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Data SIO, NOAA, U.S. Navy, NGA, GEBCO



# PG Station 55 8 km from GZ



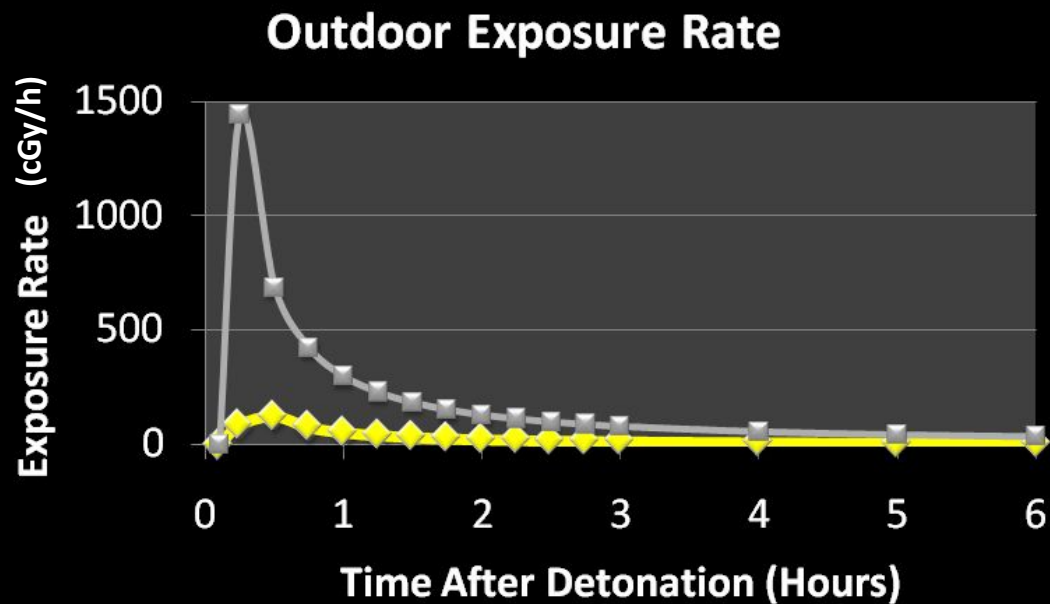
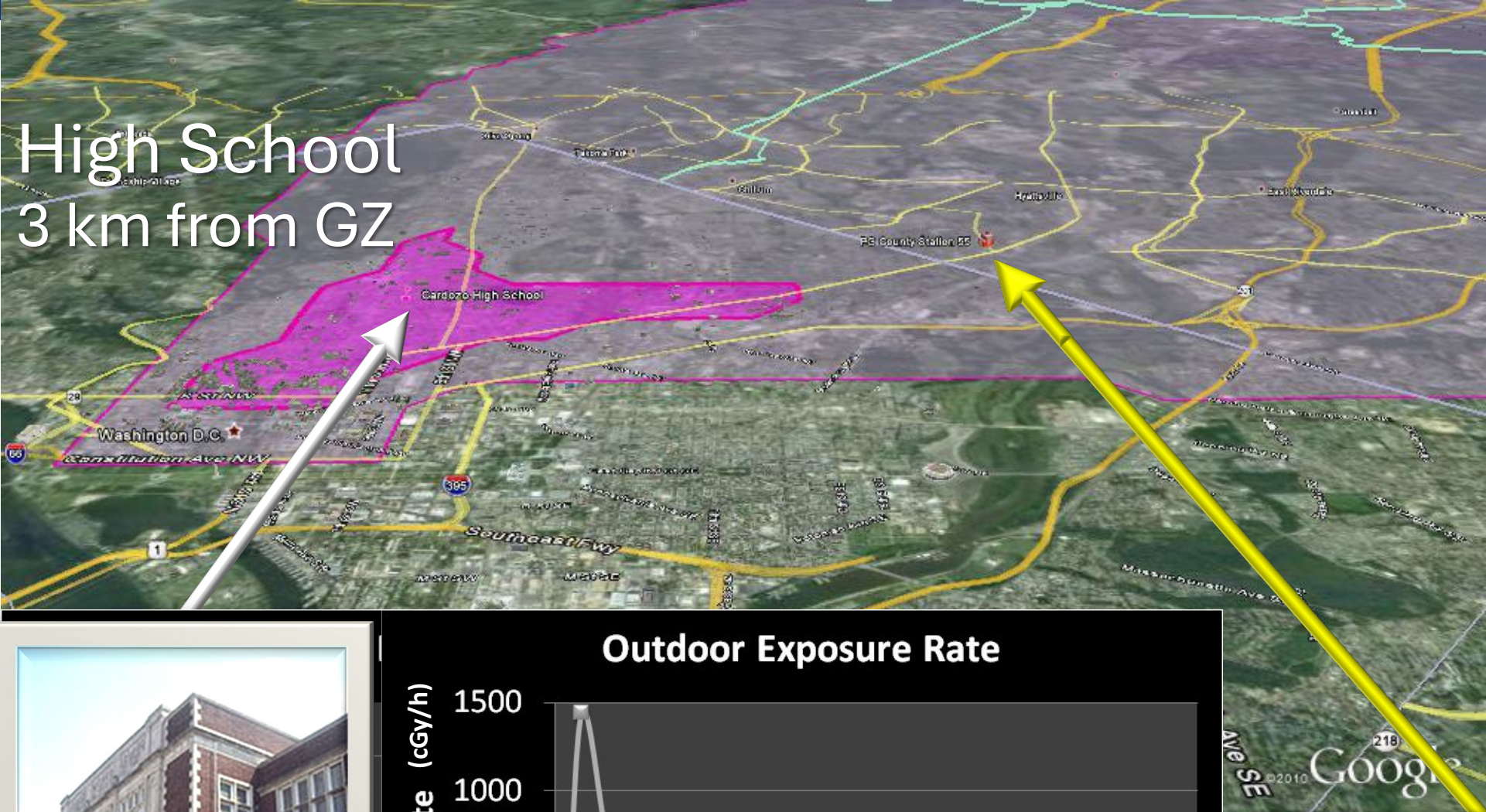
## Outdoor Exposure Rate



Safe to leave building to  
respond after 4 hours



High School  
3 km from GZ

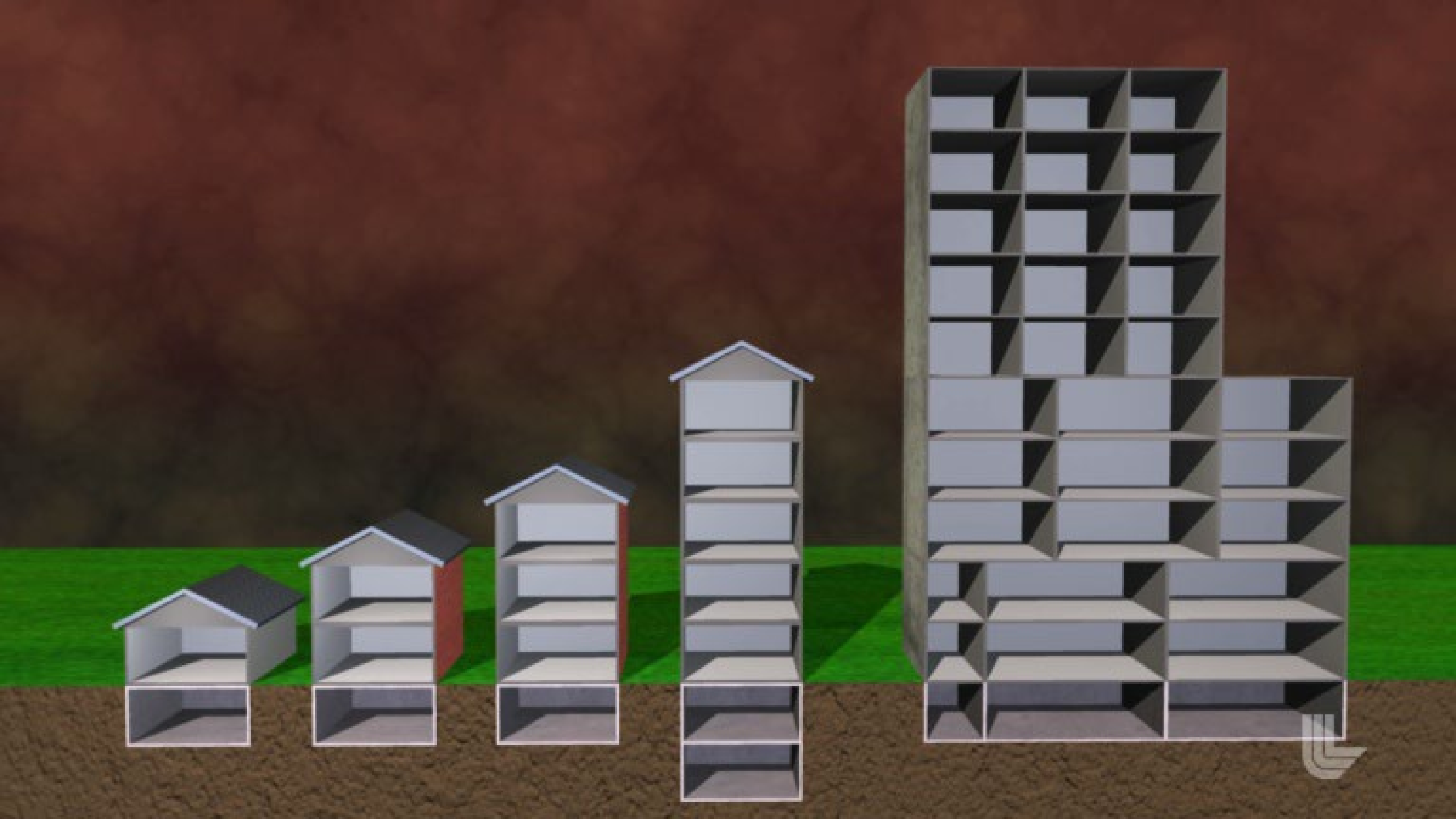




# Key Fallout Considerations

- Fallout Decays Rapidly (releasing more than half of its energy in the first hour)
- Primary hazard from fallout is exposure to penetrating radiation from the particles
- Fallout is not a significant inhalation hazard
- Dangerous levels of fallout is visible as it falls
- Being outside or in a car will not protect you
- The radiation penetrates through windows and walls, but exposure decreases with distance and intervening materials (shielding)





# Protection Factor

Excellent > 500

Very Good 100-500

Good 40-99

Adequate 10-39

Marginal 4-9

Poor 1-3

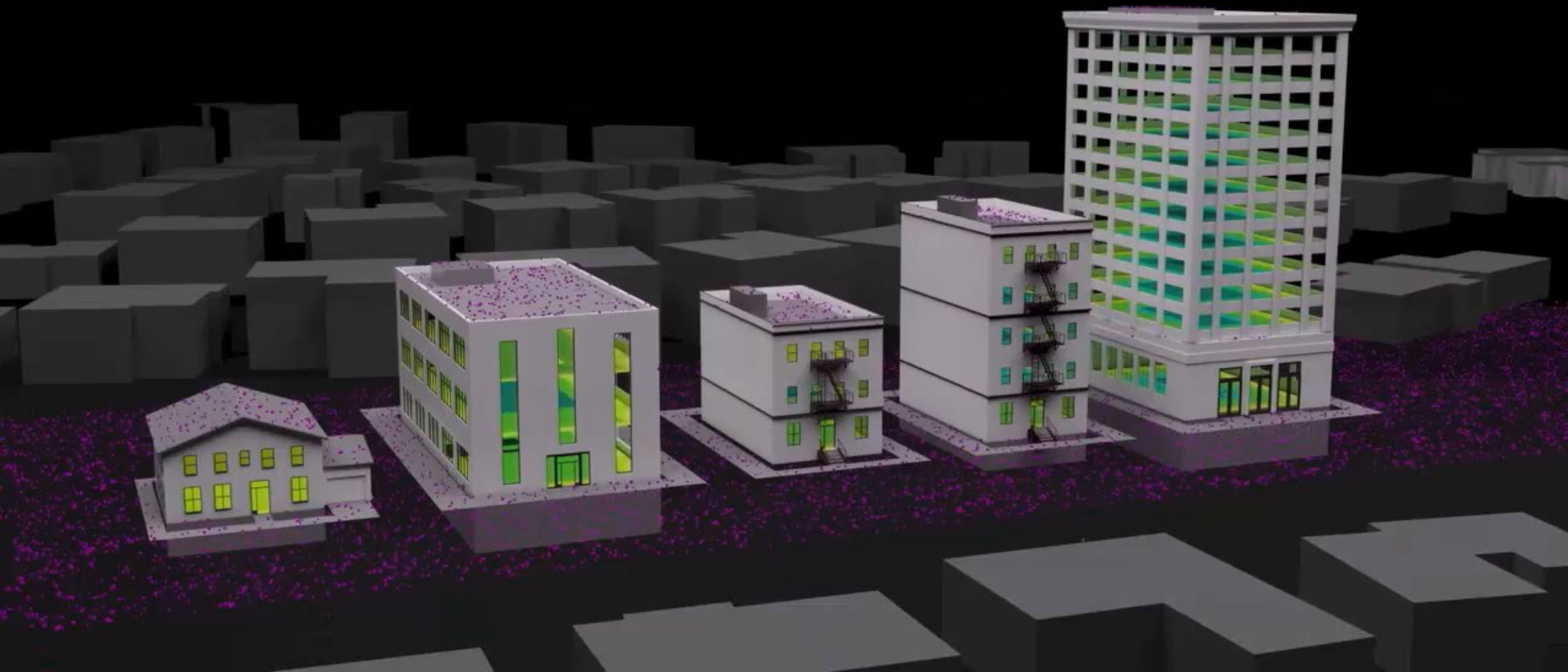






Image PA Department of Conservation and Natural Resources-PAMAP/USGS

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Image U.S. Geological Survey

Google





Survival Probable ▶ Increasing Risk of Death ▶ Certain Death

(Gy) 0.1 0.5 1 2 3 4 5 6 7 8 9 10 11 12 13 14 15

**Large  
School**  
PF = 10 to 100

**Brick Row  
House**  
PF = 5 to 50

**Vinyl Sided  
House**  
PF = 2 to 3

**Outside**  
PF = 1 to 2

**Basement**  
PF = 50 to 200+



©2010 Google

©2011 Google

lat: 35.9218631, lon: -77.0282921, alt: 230.8

Small: 156.8



## Shelter Protection (PF)

## Significant Exposures by Shelter Type



**PF=1**  
**Outside**

**PF=3**  
**Small House**

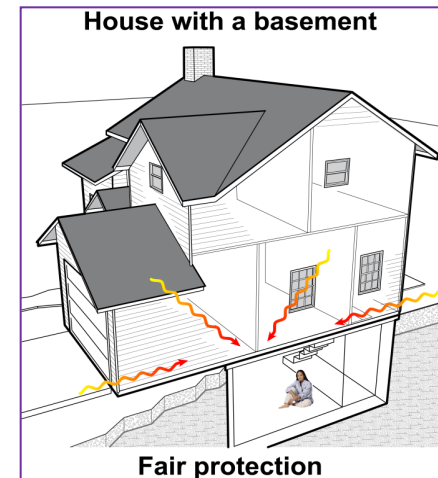
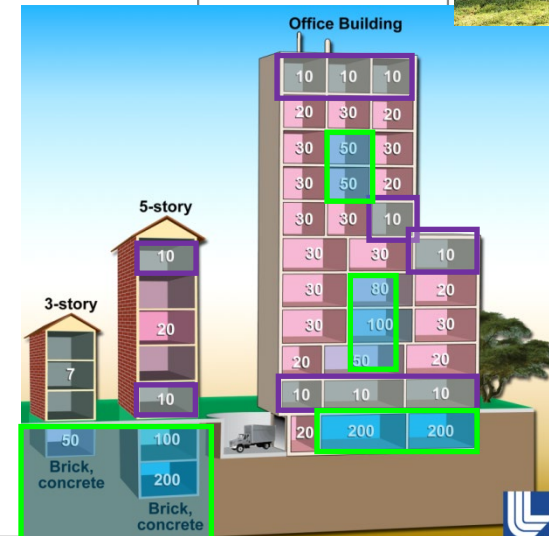
**PF=10**  
**Shallow Basement**  
**Office Periphery**

**PF=50+**  
**Office Core**  
**underground**

**150,000 people saved from significant exposure**

**245,000** people saved from  
significant exposure

**No significant exposures!  
280,000 saved from doses  
more than 1 Gy**

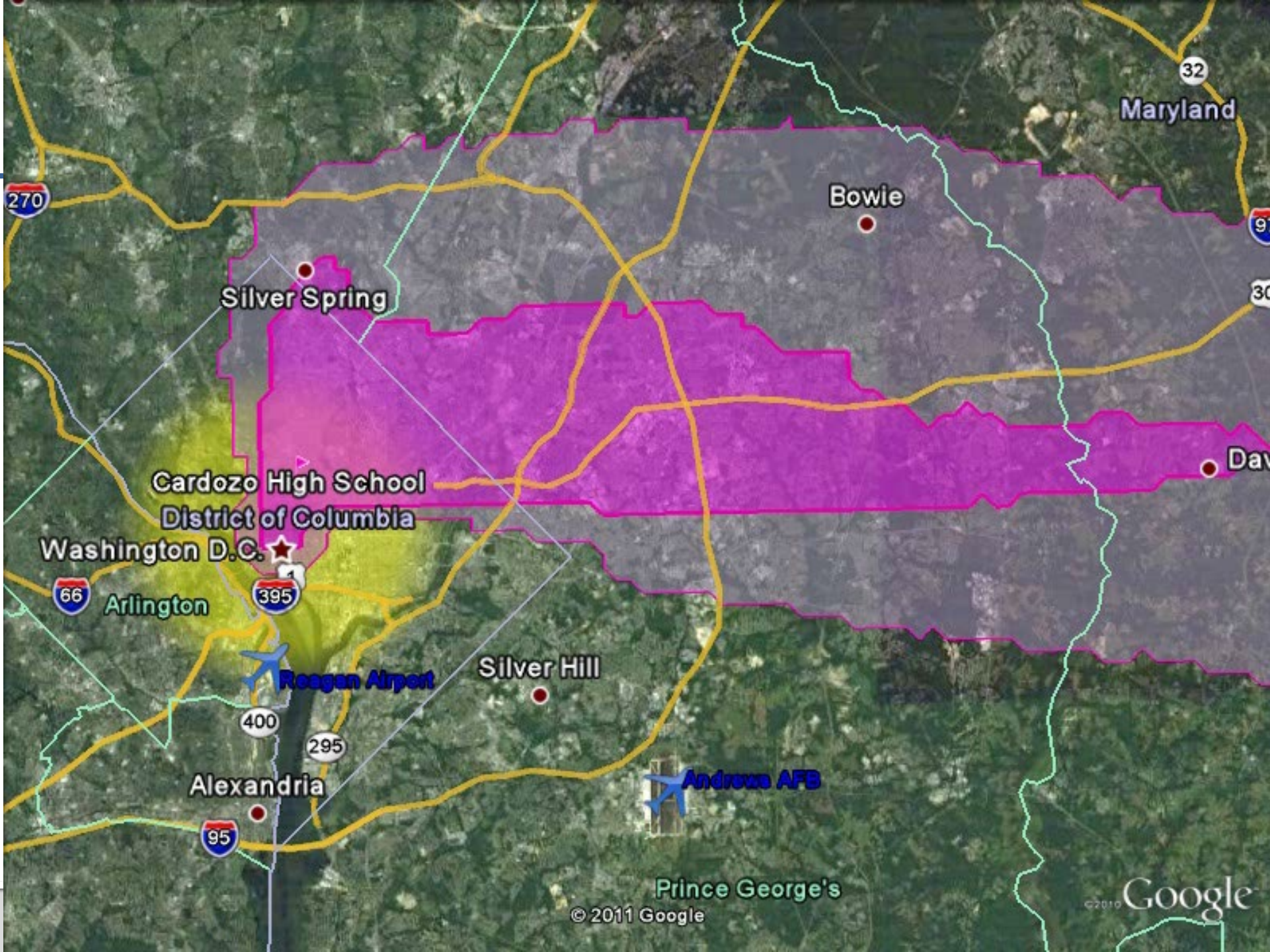


## Outdoors



■ > 4.5 Gy   ■ 3 – 4.5 Gy   ■ 1 – 3 Gy   ■ 24 hour exposure









Example Protection Factor  
**PF= 50 (98% shielding)**

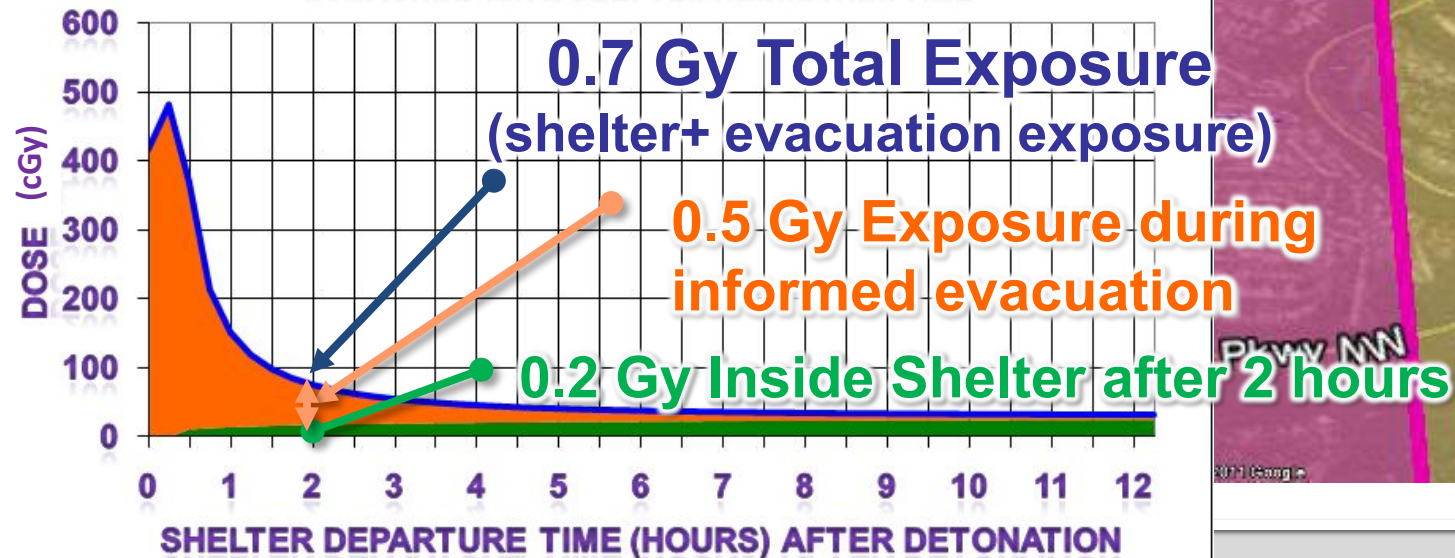
(Note: Most of the shelter locations  
within school would exceed PF 50)

Analysis of **fallout exposure** for this Shelter and Evacuation Path:  
Shelter in School **25 hours** followed by ***informed evacuation***

**Informed Evacuation Route**



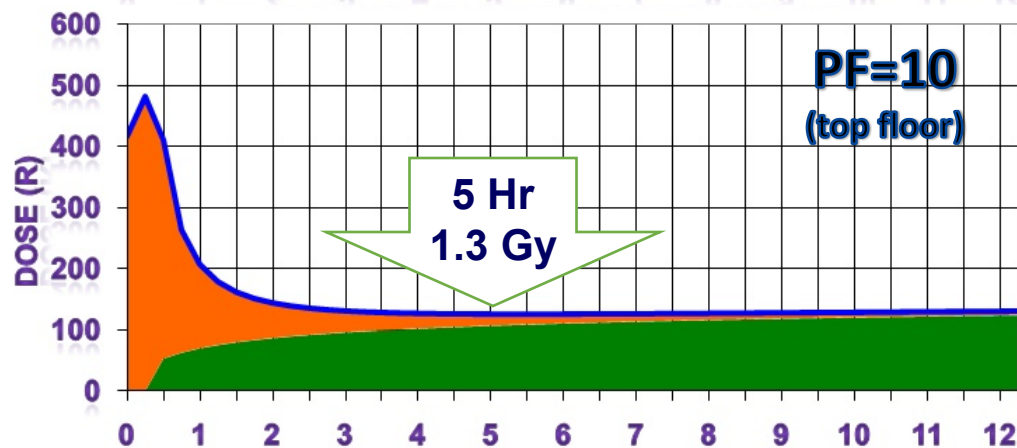
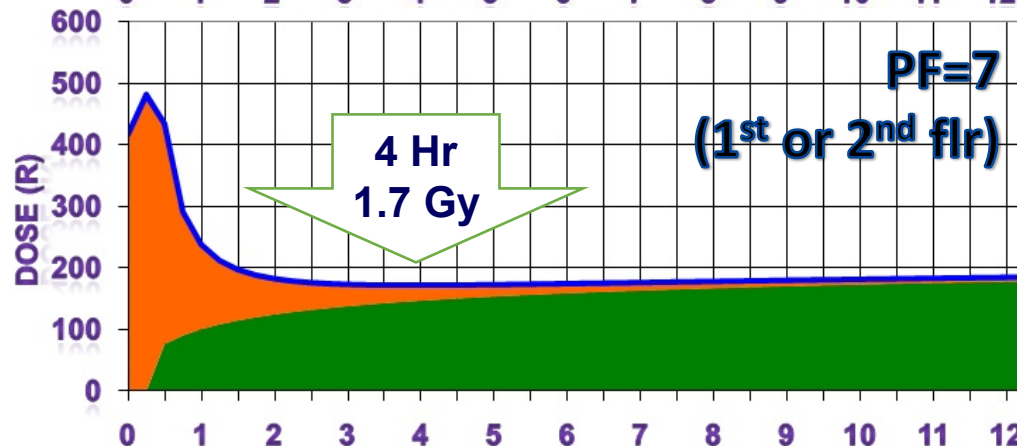
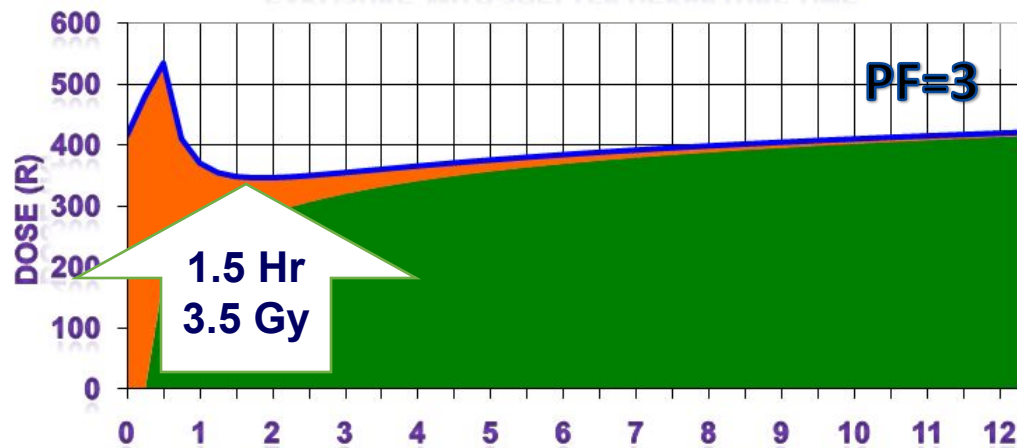
EXPOSURE WITH SHELTER DEPARTURE TIME







## EXPOSURE WITH SHELTER DEPARTURE TIME



SHELTER DEPARTURE TIME (HOURS) AFTER DETONATION

1 R = 1 cGy

## Effect of Shelter Types on Departure Time and Dose



**Poor Shelter**  
Small House (PF=2-3)



**Marginal Shelter**  
2-3 story  
Stand Alone  
Residential  
(not incl basement)



**Adequate Shelter**  
Adjacent Brownstones,  
2-4 story office  
or apartments  
buildings

PF = 5 - 50  
(not incl basement)



## Key Findings

- Although a useful for Nuclear Power Plant accidents, evacuation is not an appropriate public protection measure for Nuclear Detonations.
- National protective action guidelines have been updated
- 100,000s of casualties can be significantly reduced through proper action (both individual action and leadership)
- The first hour most critical, a prepared local response community is needed (a prepared public would also be helpful)
- Public Protection Strategy: Early, adequate shelter followed by delayed, deliberate evacuation